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ERCOT System Planning:

2018 Long-term System Assessment for the ERCOT Region December 2018

### **Executive Summary**

Section 39.904(k) of the Public Utility Regulatory Act (PURA) requires that the Public Utility Commission of Texas (PUCT) and Electric Reliability Council of Texas, Inc. (ERCOT) study the need for increased transmission and generation capacity, and report such needs to the Texas Legislature. A report documenting this study must be filed with the Legislature each even-numbered year.

By definition, the bulk transmission network within ERCOT consists of the 60-kilovolt (kV) and higher transmission lines and associated equipment. In planning for both the additions and upgrades to this infrastructure, ERCOT conducts a variety of forward-looking reviews to help ensure continued system reliability and efficiency.

ERCOT's planning process covers several time horizons to identify and endorse new transmission investments. The near-term needs are assessed in the six-year planning horizon through the development of the Regional Transmission Plan (RTP). The Long-Term System Assessment (LTSA) provides an evaluation of the potential needs of ERCOT's extra-high voltage (345-kV) system in the 10- to 15-year planning horizon.

The LTSA guides the six-year planning process by providing a longer-term view of system reliability and economic needs. Whereas in the six-year planning horizon a small transmission improvement may appear to be sufficient, the LTSA planning horizon may reveal that a more extensive project could be required. A larger project may also be more cost-effective than multiple smaller projects — each being recommended in successive RTPs.

ERCOT studies different scenarios in its long-term planning process to account for the inherent uncertainty of planning the system beyond six-years. The goal of using scenarios in the LTSA is to identify upgrades that are robust across a range of scenarios, or more economical than the upgrades that would be determined considering only near-term needs.

Members of the ERCOT Regional Planning Group (RPG) developed the following set of future scenarios through a series of stakeholder-driven scenario development workshops:

- Current Trends;
- High Economic Growth;
- High Renewable Penetration;
- High Renewable Cost; and
- Emerging Technology.

Using the assumptions and guidelines set by stakeholders in the scenario descriptions, ERCOT prepared different load forecasts.

Planning for transmission 10 and 15 years in the future requires ERCOT to make assumptions regarding what types of new resources can be developed. ERCOT conducted generation expansion and retirement analyses for the five future scenarios using the guidelines set by stakeholders in the scenario descriptions, including a detailed transmission expansion analysis based on current trends (Current Trends scenario).

Based on the results of the analyses that went into the 2018 LTSA, ERCOT made the following key findings:

- All five scenarios showed a significant amount of solar generation additions, ranging from 3,900 megawatts (MW) to 15,100 MW. Two scenarios showed some retirement of coal and gas generation. Higher amounts of wind and gas generation additions were also seen compared to previous LTSA studies.
- The scale of solar generation additions is dependent upon access to the solar-rich sites in the Far West Texas region.
- There may be generation capacity challenges during summer in the hours ending 2000 to 2200 in scenarios with a large amount of solar generation.
- The Emerging Technology scenario, which reflected an assumed high adoption rate in the electrification of the transportation sector in Texas, showed a significant change in the load profile. For instance, the peak hour of the day shifted from hour ending 1700 to 2200 in the night and the magnitude of this peak was also approximately 15% higher than conventional load. The load profile and generation expansion implications of the changing load shape in this scenario suggest that EV adoption and resulting vehicle charging patterns should be monitored in the upcoming years.
- Expected continued generation additions in the Far West region will necessitate transmission improvements in the area to allow exports of solar and wind generation to ERCOT load centers. Specifically, new transmission lines between West Texas and San Antonio, and between the Far West and West weather zones were found to be economically viable.

In all five scenarios, a mix of solar, wind and gas generation was added to the system to serve growing demand and replace retired capacity. Solar generation additions represented the largest resource capacity change on the system in three of the five scenarios. As seen in Figure ES.1, total utility-scale solar generation capacity additions ranged from 3,900 MW to 15,100 MW in the five scenarios. Conversely, two of the five scenarios had varying levels of coal and gas generation retirements.



Figure ES.1: Capacity Additions and Retirements across All Scenarios

The 2018 LTSA capacity expansion modeling results indicate a potential operational challenge due to capacity shortages in summer evenings when solar generation ramped down. This same potential generation capacity challenge was found in the 2016 LTSA modeling results. While the generation

capacity shortage occurred in a relatively small number of hours, these modeling results indicate that conventional peaking generation units, such as combustion turbines, may not be able to recover investment costs to serve the evening peak demand. To meet this net peak demand requirement, other resources will need suitable ramping capabilities and be financially viable even though they could only be operated a limited number of hours each year.

In the Emerging Technology scenario, based on the assumed charging patterns and assumed high EV adoption in Texas, the total peak charging demand was estimated to be over 18,500 MW at midnight. Approximately 5,000 to 6,000 MW of charging demand was expected for hours ending 1600 through 1800. As a result of this increase in demand and changed load shape, the generation expansion model added approximately 9,000 MW more new generation capacity than in the Current Trends scenario. The Emerging Technology scenario also reflected fewer generation retirements than the Current Trends scenario. High charging demand primarily occurred at night when solar generation is not available. As a result, the Emerging Technology scenario showed the most new gas generation among all scenarios studied.

One sensitivity case, in which EV adoption was assumed to be 50% of that in the Emerging Technology scenario, was developed to investigate the relationship between generation expansion results and adoption level of EVs. Figure ES.2 shows the generation expansion model results for generation capacity additions by type and retirements for the Current Trends scenario, the Emerging Technology scenario sensitivity case. The Emerging Technology scenario sensitivity case generation expansion results were approximately midway between the Current Trends and Emerging Technology scenario results in terms of gas and solar generation additions and generation retirements. Thus, the sensitivity showed a positive correlation between EV adoption, gas generation additions, and generation retirements, and a negative correlation with solar generation additions.



Figure ES.2: Generation Capacity Additions by Type and Retirements for Current Trends Scenario, Emerging Technology Scenario, and Emerging Technology Scenario Sensitivity Case

The addition of solar generation in the western part of the state coupled with the retirement of coal and gas generation in the eastern part of the state could result in significant increases in west-to-east power flows on the transmission system. This outcome was noted in the results from the transmission expansion analysis.

The observed west-to-east power flows resulted in the need for transmission system improvements including existing 345-kV upgrades and new extra high voltage paths in order to reliably deliver power to the load centers. Figure ES.3 highlights some of the significant transmission improvements needed in the Current Trends scenario.



Figure ES.3: Transmission Additions Identified for Current Trends Scenario

Index	Projects	In service date
1	Oklaunion to Jacksboro new 345-kV line	2028
2	Odessa to Bearkat new 345-kV line	2028
3	Lubbock Loop (North to New Oliver new 345-kV line and Long Draw to Grassland 345-kV line upgrade)	2028
	Northwest Austin Metro new 345-kV line and 345/138-kV transformer	2028
5	Northwest Dallas-Fort Worth new 345-kV line	2028
6	Faraday to Morgan Creek new 345-kV line	2028
7	Long Draw to Dermott new 345-kV line	2028
8	West Texas to San Antonio new 345-kV line	2028
	Bergheim 345/138-kV transformer upgrade	2028
10	Odessa to Moss new 345-kV line	2033

#### Table ES. 1: Transmission Upgrades and Additions

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### **Chapter 1. Introduction**

ERCOT is a membership-based 501(c)(4) nonprofit corporation, subject to PUC oversight. In 1999, the Texas Legislature restructured the Texas electric market and assigned ERCOT the responsibilities of maintaining system reliability through both operations and planning activities, ensuring open access to transmission, processing retail switching to enable customer choice, and conducting wholesale market settlement for electricity production and delivery.

In fulfilling these responsibilities, ERCOT manages the flow of electric power to more than 25 million Texas customers — representing about 90 percent of the state's electric load. ERCOT schedules power on an electric grid that connects over 46,500 miles of transmission lines and more than 600 generation units. ERCOT also performs financial settlement for the competitive wholesale bulk-power market and administers retail switching for customers in competitive choice areas.

As part of its responsibility to adequately plan the transmission system, ERCOT must develop a biennial assessment of needed transmission infrastructure. As noted above, PURA § 39.904(k) requires the PUCT and ERCOT to study the need for increased transmission and generation capacity throughout the state of Texas, and report to the Legislature the results of the study and any recommendations for legislation. The report must be filed with the Legislature no later than December 31 of each even-numbered year. In furtherance of this requirement, ERCOT develops the following reports:

- <u>Annual Report on Constraints and Needs in the ERCOT Region</u> Assessment of the need for increased transmission and generation capacity for the upcoming six years; Summary of the ERCOT RTP to meet those needs.
- <u>Biennial LTSA for the ERCOT Region</u> Analysis of the system needs for a long-term 10 15 year planning horizon designed to guide near-term decisions.

Together, these reports provide an assessment of the needs of the ERCOT system for the upcoming 15 years. Given the long-term nature of the study horizon, the findings and observations from the LTSA are based on analysis of multiple scenarios. Such scenarios developed through collaborative effort between ERCOT and stakeholders and are based on projections of certain key assumptions. The LTSA projections, specifically load, generation, and transmission expansion plans, are outcomes of these scenario-specific studies, and should not be considered ERCOT's official forecasts for the long-term horizon.

### Chapter 2. LTSA Process

The process of planning a reliable and efficient transmission system for the ERCOT region is composed of several complementary activities and studies. The ERCOT-administered system planning activities comprise near-term studies (e.g., the RTP, RPG projects), and ongoing long-range studies, which are documented in the LTSA. In addition to these activities, transmission service providers (TSPs) conduct analyses of local transmission needs supplemental to the ERCOT planning process.

The LTSA process is based upon scenario analysis techniques to assess the potential needs of the ERCOT system for up to 15 years. The role of the LTSA is to provide a roadmap for future transmission system expansion, and identify long-term trends to be considered in near-term planning.

The LTSA guides analysis in the near-term study horizon through scenario-based assessment of divergent future outcomes. As future study assumptions become more certain, the RTP supports actionable plans to meet near-term economic- and reliability-driven system needs. In support of stakeholder-identified or ERCOT-assessed projects, the RPG review process leads to the endorsement of individual projects that maintain reliability or increase system economy. Collectively, these activities create a robust planning process to ensure the reliability and efficiency of the ERCOT transmission system for the foreseeable future.

The LTSA is a composite study made up of various processes and analyses such as scenario development, generation expansion analysis, load forecasting analysis, and transmission expansion analysis. ERCOT uses a scenario-based approach to perform the LTSA. The purpose of the scenario-based approach is to provide a structured format for stakeholders and ERCOT to identify the most critical trends, drivers, and uncertainties over a ten- to fifteen-year period. Scenarios developed through stakeholder workshops provide high level guidelines for preparing cases to be used in the LTSA. In addition to the scenarios, stakeholders identified additional sensitivities for some of the scenario. The sensitivities were created by varying a key input assumption used in the scenario. The scenario descriptions were converted to modeling assumptions using available reference data. In addition, for each scenario, a scenario-specific demand forecast was created using inputs from the scenario descriptions.

The demand forecast and other scenario specific generation input assumptions such as capital cost, operation and maintenance costs, emission costs, etc. were used to create each generation expansion plan. These plans describe the total amount of generation additions by technology. The plan also identify any retirements required as a result of the scenario descriptions. The generation additions were later added to transmission study models using the generation siting process as documented in the generation siting methodology.<sup>1</sup> The LTSA culminated in a transmission expansion analysis which involved evaluating the potential needs for the ERCOT grid under different load and generation assumptions as developed during the load forecasting and generation expansion planning stages. Figure 1 provides a summary of the LTSA process. A detailed description of analyses and studies that went into the LTSA can be found in Appendix I.

<sup>&</sup>lt;sup>1</sup> The LTSA Generation Siting Methodology is attached in Appendix III



Figure 4: 2018 Long-Term System Assessment Process

Stakeholders identified five scenarios to be included in the 2018 LTSA. Table 1 below provides a summary of the each scenario.

Scenario	Description
Current Trends	<ul> <li>The Current Trends scenario was designed to study the trajectory of what is known and knowable today (e.g., liquefied natural gas (LNG) export terminals, Texas growth, low gas and oil prices). Notably, a significant shift in assumptions for the Current Trends scenario was found with respect to environmental regulations. Unlike the 2016 LTSA, the 2018 LTSA assumed the Regional Haze Program and Cross-State Air Pollution Rule (CSAPR) would not be active. The following sensitivities were performed in this scenario:</li> <li>High gas prices using the Annual Energy Outlook (AEO) 2018 referenced gas prices;<sup>2</sup> and</li> <li>Wind and solar generation siting restrictions due to transmission availability consideration.</li> </ul>
High Economic Growth	The High Economic Growth scenario looked at significant population and economic growth from all sectors of the economy (i.e., residential, commercial and industrial). This scenario also included assumed sustained increase in oil and gas loads in West Texas, along with development of additional LNG export terminals.
High Renewable Penetration	<ul> <li>The High Renewable Penetration scenario found that favorable federal policies and reduction in overnight capital cost for renewable technologies (e.g., solar and wind) would result in a high penetration of renewables on the ERCOT grid. This scenario assumed higher levels of distributed solar adoption. The following sensitivities were identified in this scenario: <ul> <li>Higher limit on annual solar additions; and</li> <li>Wind and solar generation siting restrictions due to transmission availability consideration and higher limit on annual solar additions.</li> </ul> </li> </ul>
High Renewable Cost	The High Renewable Cost scenario studied the effects of an accelerated phase-out of renewable subsidies, and a moderate increase in overnight capital cost of renewable technologies.
Emerging Technology	<ul> <li>The Emerging Technology scenario was designed to study the effect of rapid electrification of the transportation sector in Texas.</li> <li>The following sensitivities were identified in this scenario:</li> <li>Lower EV adoption scenario (50% of base scenario); and</li> <li>High distributed solar adoption (20,000 MW).</li> </ul>

Table 1: Scenarios	Identified for	or the	2018 I T	SA
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<sup>&</sup>lt;sup>2</sup> <u>https://www.eia.gov/outlooks/aeo/data/browser/#/?id=13-AEO2018&cases=ref2018&sourcekey=0</u>

### **Chapter 3. Key Findings**

The 2018 LTSA includes a study of five different scenarios. In addition, sensitivity analysis was performed on three of the five scenarios to gain deeper insights into the scenarios. This section outlines the following key findings from the study:

- 1. Significant amount of solar generation additions were found in all five scenarios;
- 2. Increased adoption of electric vehicles could result in a significant shift in hourly load profile, while increasing demand;
- 3. The scale of solar generation additions is dependent upon transmission access to the solarrich sites in the Far West Texas region; and
- 4. Significant transmission improvements are needed for exports of solar and wind generation from West Texas to ERCOT load centers.

## Key Finding 1: Significant amount of solar generation additions found in all five scenarios

The generation expansion analysis found that older coal and gas generation was displaced by wind, solar and more efficient gas generation technologies. The penetration level of solar generation increased in all scenarios. However, gas generation remains the primary technology used to meet ERCOT load throughout the five scenarios. These findings are generally consistent with the results from the 2016 LTSA, but more wind and gas capacity was added in the 2018 LTSA.

One reason more wind capacity was added in the 2018 LTSA is the new Direct Current (DC) Tie capacity included in this analysis. The model results showed that the additional DC tie capacity would encourage more wind generation additions because wind generation could be exported across the DC ties during periods of low prices in ERCOT.

The increase in gas capacity in the 2018 LTSA can be partially linked to lower gas price projections. The lower gas price assumptions in the 2018 LTSA would likely encourage more gas capacity additions, which could lead to some coal retirements.

Another factor driving the difference in results between the 2016 and 2018 LTSAs is that a new software tool used in the 2018 LTSA generation expansion analysis was able to capture the value of solar and wind generation more realistically than what was used in the 2016 LTSA.

#### **Capacity Additions**

Total capacity added by the model varied from 11,200 MW in the High Renewable Cost scenario to 28,300 MW in the Emerging Technology scenario. Utility-scale solar capacity additions ranged from 3,900 MW to 15,100 MW across the scenarios. The amount of distributed solar generation added in each scenario was a model input rather than a results of economic analysis. The assumed distributed solar adoption varied from 1,000 MW to 20,000 MW. Utility-scale solar dominated capacity additions in all scenarios except the Emerging Technology scenario and the High Renewable Cost scenario, because the assumed capital cost of solar generation was low enough, such that the investment could be recovered by energy prices. However, the Emerging Technology scenario included a significant amount of EV charging at night, which biased the model to select resources that are available at night. In the High Renewable Cost scenario, the solar capital cost was assumed to be higher than the other scenarios, and the annual solar capacity addition limit was lowered to 300 MW, which limited the solar capacity addition in the High Renewable Cost scenario. Figure 2 shows the amount of capacity added in each scenario.



Figure 5: Generation Capacity Additions by Scenario

#### **Generation Retirements**

Generation retirements were limited to coal and gas steam units. In the 2016 LTSA, coal units affected by environmental regulations under the Regional Haze Program were assumed to be retired in all scenarios. However, in the 2018 LTSA, the model retired only those generators that could not recover its variable and fixed costs, and as a result, the total retired capacity varied by each of the five scenarios. The High Economic Growth, Emerging Technology and High Renewable Cost scenarios had no generation retirements. There were no retirements in the High Economic Growth scenario and the Emerging Technology scenario because fast load growth was shown to improve the economics of existing generators. There were no retirements in the High Renewable Cost scenario because renewable generation had higher assumed capital costs. Notably, the model was restricted from adding more than 300 MW of solar generation, and 600 MW of wind generation, on an annual basis, thereby decreasing competition for existing generators. The High Renewable Penetration scenario had the highest amount of generation retirements (i.e., 5,610 MW), in part due to the assumption of 20,000 MW of distributed solar coupled with a high carbon tax assumption (e.g., 25 \$/ton) throughout the study period. The retired capacity was replaced by wind, solar and more efficient gas generation. Figure 3 shows the amount of capacity retired in each scenario.



Figure 6: Generation Capacity Retirements by Scenario

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The share of load served by coal generation declined in four out of the five scenarios due to coal retirements and low gas prices making coal generation less competitive. Retired coal generation was replaced by solar, wind and gas generation. The share of solar generation increased in all five scenarios, driven by the solar capacity additions. Gas remained the primary fuel used to serve ERCOT load throughout the scenarios. Figure 4 shows the percent of total energy generated by fuel type in 2033 for all scenarios.



Figure 7: Generation by Fuel Type in 2033

#### Net-load Peak

A comparison net load and conventional demand from the Current Trends scenario in year 2033 is shown below in Figure 5. The net load curve is developed by calculating the balance of load that will be served after intermittent generation (e.g., wind and solar) is utilized. The peak load portion of the net load duration curve is steeper than the conventional load duration curve. The net load peak occurs in a relatively small number of hours, and therefore, investors in conventional peaking generation capacity (e.g., combustion turbines) may not be able to recover investment costs to meet the net peak demand, and other resources will be necessary to serve the net peak demand requirement. Such resources will require suitable availability and ramping capabilities.



Figure 8: Load vs Net Load for Current Trends Scenario in 2033

# Key Finding 2: Increased adoption of electric vehicles could result in a significant shift in hourly load profile, while increasing demand

#### Background

Stakeholders developed the Emerging Technology scenario to highlight the potential long-term impacts of extensive transportation electrification on the ERCOT grid. Based on the assumed charging patterns and high EV adoption in Texas, the total peak charging demand was estimated to be greater than 18,500 MW (occurring at midnight). Approximately 5,000 - 6,000 MW of charging demand between hours ending 1600 and 1800. As a result of this increase in demand and change in load shape, the generation expansion model added approximately 9,000 MW more new generation capacity than in the Current Trends scenario. The Emerging Technology scenario also included fewer generation retirements than the Current Trends scenario. High vehicle charging demand primarily occurred at night when solar generation is not available. As a result, the Emerging Technology scenario had the most new gas generation among all scenarios.

#### Load Profile Impacts

ERCOT reviewed traffic flow information from the Department of Transportation,<sup>3</sup> to estimate the adoption of EVs by 2033— see Table 2. The electricity consumed by every vehicle was estimated based on an assumed daily driving distance.

Туре	Number of Vehicles in 2033	Per Vehicle Charging (kWh)	Peak Charging Demand (MW)
Cars	3,000,000	20	5,940
Short Haul/Buses	80,000	350	2,800
Long Haul Trucks	200,000	600	10,200

Table 2: EV Penetration and Charging Demand Estimation for Emerging Technology Scenario

<sup>&</sup>lt;sup>3</sup> <u>https://www.txdot.gov/inside-txdot/division/transportation-planning/maps/statewide-2016.html</u>

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The charging patterns and demand flexibility will likely vary among different types of EVs. For this study, most cars were assumed to charge overnight so that they would be fully charged before hour ending 0500, trucks and buses were assumed to charge around noon and again overnight. Figure 6 shows the assumed normalized average hourly charging pattern of EVs by type.



Figure 9: Assumed Hourly Charging Patterns by Vehicle Type

For 2033, the total peak charging demand is estimated to be over 18,500 MW at midnight. Approximately 5,000 to 6,000 MW of charging demand was expected during hours ending 1600-1800. In this scenario, the system-wide summer peak would occur around hour ending 2200. Figure 7 shows the aggregated charging demand by vehicle type.



Figure 10: Estimated Total Charging Demand of EVs by Type in 2033

© 2018 ERCOT All rights reserved. Figure 8 below shows the impact of EV charging on a hot summer day in 2033, where the daytime peak hour shifts from hours ending 1600-1800 to hour ending 2200 at night.



Figure 11: A Sample Hot Summer Day in 2033 with Low Distributed Solar Penetration

Figure 9 below shows the impact of EV charging on a hot summer day in 2033 with high distributed solar penetration. In this scenario, the magnitude of the peak is approximately 16% higher than load at the traditional peak hour. Given that both distributed solar generation and EV charging behavior is currently not controlled by grid operators, this scenario may pose resource adequacy and operational challenges.



Figure 12: A Sample Hot Summer Day in 2033 with High Distributed Solar Penetration

#### **Generation Expansion Considerations**

The following sensitivity cases were completed for the Emerging Technology scenario:

- <u>Sensitivity 1</u> 20,000 MW of distributed solar capacity was added to determine how this change would affect the overall addition of generation resources; and
- <u>Sensitivity 2</u> EV adoption was reduced to be 50% of the base scenario to investigate the relationship between EV adoption level and generation capacity expansion.

The generation expansion model added 12,100 MW gas capacity, and 50 MW biomass capacity for Sensitivity 1. The generation expansion model included 3,900 MW less in gas capacity, 7,800 MW less in utility scale solar, and 4,500 MW less in wind capacity than the Emergency Technology base scenario. The increased penetration of distributed solar created a net load shape that peaked around hour ending 2200. The sensitivity case indicated 97 potential scarcity hours in 2033 occurring between hours ending 2000 and 2400. The net load peak issue is the same as described in Key Finding 1. The generation expansion results of Sensitivity 1 suggest that EV adoption and resulting vehicle charging patterns should be monitored in the upcoming years.

The generation expansion model included 7,000 MW less in gas capacity, 2,100 MW more in wind capacity, and 2,100 more in solar capacity for Sensitivity 2. The generation expansion model retired 1,116 MW capacity (compared to no retired capacity in the Emerging Technology base scenario). Figure 10 below shows the generation expansion model results for generation capacity additions by type, and retirements for the Current Trends scenario, the Emerging Technology scenario, and Emerging Technology scenario for Sensitivity 2. The Emerging Technology scenario Sensitivity 2 results were approximately midway between the results for the Current Trends and Emerging Technology scenarios in terms of gas and solar generation additions and generation retirements. Thus, Sensitivity 2 indicated a positive correlation between EV adoption, gas generation additions, and generation retirements, and a negative correlation with solar generation additions.



Figure 13: Generation Capacity Additions by Type and Retirements for Current Trends scenario, Emerging Technology Scenario, and Emerging Technology Scenario for Sensitivity 2

# Key Finding 3: The scale of solar generation additions is dependent upon transmission access to the solar-rich sites in the Far West Texas region

#### Background

One of the limitations of projecting the future generation mix using regional economic models is the omission of transmission constraints and future transmission build out patterns. The generation expansion model's decision-making process does not include all factors considered by developers such as availability of favorable transmission points of interconnections. Such limitations result in the model favoring the most economical resource purely based on capital costs and future energy price projections. One way of incorporating transmission limitations in the generation expansion process would be to include transmission interface limits in the model input, but such an approach unrealistically assumes that no transmission upgrades will be made in the future and thus results in a sub-optimal generation mix projection. ERCOT addressed this concern by including information from the ERCOT generation interconnection queue. The interconnection queue serves as a proxy in an attempt to incorporate aspects of a generation developer's decision-making process. Specifically, the queue indicates which counties and sites are considered favorable for particular technologies.

#### **Generation Expansion Comparison**

A generation expansion sensitivity was considered for the Current Trends scenario. First, the model was add generation capacity with no locational restrictions, and sites from all Texas counties were included. Second, as a sensitivity, the model was restricted to only allow solar and wind generation additions in counties that currently have generation development interest, based on the generation interconnection queue. As shown in Table 3 below, noteworthy differences in the generation siting mix were observed between the two cases.

Current Trends Generation Expansion with County Limitation (MW)					
Weather Zone	Gas	Solar	Wind	Total	
Far West	-	9200	500	9700	
North	-	1600	5000	6600	
West	-	1900	900	2800	
N/A	2750	-	-	2750	
Total	2750	12700	6400	21850	
Current Trends Generation Expansion with No County Limitation (MW)					
Weather Zone	Gas	Solar	Wind	Total	
Far West	-	14000	600	14600	
North	-	300	1900	2200	
West	-	500	200	700	
N/A	6500	-	-	6500	
Total	1				

#### Table 3: Siting Comparison between Current Trends Scenario and Generation Expansion Assumption Alternatives

As noted in Table with locational restrictions, the generation expansion showed less new solar and gas generation capacity.

© 2018 ERCOT All rights reserved. In addition to differences in the amount of generation capacity added, the location of new generation also changed between the cases, as shown in Figure 11 below. Figure 11 shows the difference in the amount renewable generation added by county between the two cases. The counties shaded purple identified more generation in the case with no county limitations, whereas the counties shaded blue identified more generation in the case with county limitations. Notably, solar generation added to the westernmost regions of Texas was substantially reduced when county limitations were applied. These results indicate that the amount of solar generation added in the future may depend on transmission availability in the solar-rich areas of the state.



Figure 14: Renewable Generation Siting Comparison by County (MW in 2033)

## Key Finding 4: Significant transmission improvements needed for exports of solar and wind generation from West Texas to ERCOT load centers

The transmission expansion analysis identified a need for additional transmission paths to West Texas to deliver additional wind and solar generation to ERCOT's major load centers in the eastern part of the state. For all five scenarios, the expectation is a significant rise in solar generation in the Far West region. Therefore, ERCOT also studied transmission limitations from the Far West region. Transmission analysis indicated a Far West voltage stability export limitation of 4,046 MW for summer peak conditions, and 3,867 MW for off-peak load conditions. Thus, new export paths from the Far West region will likely be needed to transfer power to load centers in the eastern part of the state.

Figure 12 below shows the map of top congested elements in year 2028 of the Current Trends scenario before any transmission improvements were added. The sizes of the circles indicate the relative amount of congestion rent.



Figure 15: Current Trends Scenario (2028 model) - Top Congested Elements (Before Upgrades)

Notable congestion was observed on the 115-kv system in the Lubbock County, along the transmission path between the Panhandle and the northwest Dallas-Fort Worth area, and northwest of San Antonio, near Kendall County.

In the Lubbock region, the contingency loss of the Wadsworth-Oliver 345-kV line connecting Lubbock to ERCOT results in congestion on the 115-kV network of Lubbock. As a result, additional 345-kV transmission paths around the Lubbock system would be required to alleviate congestion on the 115-kV Lubbock system. This observation is consistent with the findings included in ERCOT's study of the Integration of the Lubbock Power & Light System into the ERCOT System.<sup>4</sup>

In the north, heavy congestion was seen along the path between the Panhandle and the Dallas-Fort Worth area. This observation is consistent with findings from the 2018 RTP in the near-term planning horizon and recent real-time congestion patterns during high-wind periods. Specifically, high congestion rents were observed on the Hicks-Roanoke Switch 345-kV line, Benbrook Switch-Sycamore Creek 345-kV lines, Fisher Rd-Riley 345-kV line and Graham SES-Garvey Rd Switch 345-kV line. Studies showed that 345-kV transmission additions near the northwest portion of the Dallas-Fort Worth area and upgrades of existing transmission lines in the area would show sufficient production cost savings to justify the projects while addressing some of the congestion identified in the region.

The congestion that was observed in the model in the Kendall region is also evident in the near-term planning studies. Wind and solar generation from the West and Far West regions of Texas flow to San Antonio, Houston, and the Lower Rio Grande Valley via the Big Hill-Kendall 345-kV line. An increase in this west-to-south transfer results in heavy congestion on the network connected to the Kendall region. Specifically, the Kendall-Bergheim 345-kV line and Bergheim 345/138-kV transformers had congestion rent of approximately \$450M in the 2028 model. In addition, a significant amount of new solar generation in Pecos County was shown to be heavily curtailed. Several transmission improvements that add an additional path between West Texas and San Antonio were tested and found to address the congestion near Kendall, thereby relieving the constrained generation in Pecos County. This solution may also address voltage stability constraints observed in other ERCOT studies, specifically the Dynamic Stability Assessment of High Penetration of Renewable Generation in the ERCOT Grid.<sup>5</sup>

Overall, ERCOT identified notable potential grid improvements including: a new 345-kV line from near the Panhandle region towards the Dallas-Fort Worth area; new 345-kV import paths in the northwest portion of the Dallas-Fort Worth area; a new Long Draw-Dermott 345-kV line; and a new 345-kV path from West Texas to San Antonio.

A list of upgrades and additions identified for Current Trends scenario are available in Figure 13 and Table 4 below. All these projects are conceptual in nature. Routing feasibility and other considerations were not considered in this assessment as the purpose of the analysis was to inform stakeholders of potential transmission solutions to address congestion seen in the study. More detailed analysis would be required to design necessary transmission additions and upgrades.

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<sup>&</sup>lt;sup>4</sup> <u>http://www.ercot.com/content/wcm/key\_documents\_lists/76336/13\_ERCOT\_Lubbock\_Load\_Integration\_Study.pdf</u>

http://www.ercot.com/content/wcm/lists/144927/Dynamic\_Stability\_Assessment\_of\_High\_Penertration\_of\_Renewable\_Generatio.... pdf



Figure 13: Transmission Upgrades and Additions

Table 4: Transmission Upg	grades and Additions
---------------------------	----------------------

Index	Projects	In service date
1	Oklaunion to Jacksboro new 345-kV line	2028
2	Odessa to Bearkat new 345-kV line	2028
3	Lubbock Loop (North to New Oliver new 345-kV line and Long Draw to Grassland 345-kV line upgrade)	2028
4	Northwest Austin Metro new 345-kV line and 345/138-kV transformer	2028
5	Northwest Dallas-Fort Worth new 345-kV line	2028
6	Faraday to Morgan Creek new 345-kV line	2028
7	Long Draw to Dermott new 345-kV line	2028
8	West Texas to San Antonio new 345-kV line	2028
9	Bergheim 345/138-kV transformer upgrade	2028
10	Odessa to Moss new 345-kV line	2033

## Appendix

#### **Appendix I: LTSA Process**

#### LTSA Scenario Development

The 2018 LTSA scenario development process followed a methodology similar to the two prior LTSA studies with a few changes. The scenario-based planning approach provided a structured way for participants/stakeholders to identify the most critical trends, drivers, and uncertainties for the upcoming ten- to fifteen-year period. Scenario-based planning considered sufficiently different, yet plausible futures and was used to evaluate transmission plans across multiple future states. Some of the noteworthy drivers considered in the LTSA can be seen in Table I.1 below.

Drivers	Brief description
Economic Conditions	The US and Texas economy, regional and state-wide population, oil & gas, and industrial growth, LNG export terminals, urban/suburban shifts, financial market conditions, and business environment
Environmental Regulations and Energy Policies	Environmental regulations including air emissions standards (e.g., ozone, MATS, CSAPR), GHG regulations, water regulations (e.g., 316b), and nuclear safety standards; energy policies include renewable standards and incentives (incl. taxes/financing), mandated fuel mix, solar mandate, and nuclear relicensing.
Alternative Generation Resources	Capital cost trends for renewables (solar and the wind), technological improvements affecting wind capacity factors, caps on annual capacity additions, storage costs, other DG costs, and financing methods.
Gas and Oil Prices	Gas prices are a function of total gas production, well productivity, LNG exports, industrial gas demand growth, and oil prices. Oil prices are dependent on global supply and demand balance, the spread of horizontal drilling technologies. Oil and gas prices will affect drilling locations within Texas.
Government Regulations/Policy/Man dates	New policies around resource adequacy, transmission buildout, interconnections to neighboring regions and cost recovery
Technology	Improvements in technologies resulting in more efficient turbines, or higher capacity factor intermittent resources
End-Use/New Markets	End-use technologies, efficiency standards, and incentives, demand response, changes in consumer choices, DG growth, increase interest in microgrids
Weather and Water Conditions	May affect load growth, environmental regulations, and policies, technology mix, average summer temperatures, the frequency of extreme weather events, water costs

#### Table I. 1: Key Drivers Considered in the 2018 LTSA

ERCOT hosted scenario development workshops during the May and the June RPG meetings in 2017. A diverse group of stakeholders attended these workshops. These participants included but were not limited to representatives from segments such as Transmission, Conventional Generation, Renewable Generation, independent consultants, and interested citizens.

While the scenario-development process was similar to that used in 2014 and 2016 LTSA, ERCOT made several improvements prompted by stakeholder feedback on the lack of diversity in scenarios identified in prior year LTSA's. Unlike previous LTSA studies which identified 8-10 different scenarios, the objective of these workshops was to determine a smaller set of scenarios that had sufficiently diverse assumptions and warranted more in-depth analysis.

In the first scenario development workshop, ERCOT invited stakeholders to take an online survey. These surveys were designed to provide workshop participants an opportunity to express their views on drivers, scenarios, and critical assumptions. Stakeholders also identified some key sensitivities that could be considered to deepen understanding from each scenario. A summary of the survey results is included in Table I.2 and Figure I.1 and I.2 below.



Figure I. 1: Summary of Survey Results: Key Drivers



Figure I. 2: Summary of Survey Results: Top Sensitivities

Table 1. 2. Summary of Survey Results. Rey Assumptions					
	Most likely	Most unlikely	Low	High	Notes
NG Price in \$/mmBtu (by 2033)	2017 EIA AEO average of HOG and Ref Case (6.10)	2017 EIA AEO Reference Case (7.23)	2017 EIA AEO High Oil and Gas production Case (4.97)	2017 EIA AEO Reference Case (7.23)	Sub 4\$ prices in 2033 for Current Trends
EE adoption	Business as usual (0.25%/year)	Aggressive (1.5%/year)	Business as usual (0.25%/year)	Aggressive (1.5%/year)	
Distributed PV in GW (by 2033)	Mid-case scenario :12.3	Low cost renewable energy : 21.1	High cost renewable energy: 2.5	Low cost renewable energy: 21.1	5 GW by 2033 for Current Trends
Carbon price (by 2033)	10\$	30-40\$	-	40\$	
Environmental Regulations	None	-	-	CPP, CSAPR, Regional Haze, MATS	SO2 regulation for non-attainment for SO2 & carbon capture scenario

Table I. 2: Summary of Survey Results: Key Assumptions
--

During the second workshop, stakeholders worked in teams to develop comprehensive descriptions of each scenario. Each group comprised a mix of members representing generation, transmission, ERCOT staff, and other stakeholders. Teams were encouraged to provide detailed future possibilities on various variables such as economic growth, environmental regulations/policy, alternative generation, oil and gas prices, transmission regulations/policy, resource adequacy, technological changes, end-use/new markets, and weather/water. The team summarized each scenario with a high-level narrative describing the future state and its implications for ERCOT. Table I.3 below summarizes the unique elements of each scenario.

Scenario	Description
Current Trends	The trajectory of what we know and is knowable today (e.g., LNG export terminals, Texas growth, low gas and oil prices). One significant shift in this year's Current Trends assumptions was around Environmental Regulations. Unlike previous LTSA, the 2018 LTSA assumed Regional Haze and CSAPR were not active.
High Economic Growth	Significant population and economic growth from all sectors of the economy (affecting load from residential, commercial and industrial). This scenario also included assumed sustained increase in oil and gas loads in West Texas along with growth in LNG terminals.
High Renewable Penetration	Favorable federal policies and reduction in overnight capital cost for Renewable technologies such as solar and wind result in high penetration of renewables in the ERCOT grid. This scenario also assumed higher levels of distributed solar adoption.
High Renewable Cost	A scenario designed to study the effects of the accelerated phase-out of renewable subsidies and a moderate increase in overnight capital cost.
Emerging Technology	A scenario designed to study the effect of rapid electrification of the transportation sector in Texas.

Table I	3.	Scenarios	Studied	in	the	2018	I TSA
I able I.	З.	Scenarios	Sluuleu		uie	2010	LISA

	Т	Fable I. 4       Sensitivity 2       Sensitivity 2	2018	_TSA In	put	Ass	umptio
Concitivity	(INININ)	Sensitivity 2	CT with reserve margin 13.75%	Based on Sensitivity one + county limitation			
Co.	00	Sensitivity 1	AEO 2018 reference gas price (high gas exp)	Increase the solar limit to 3000 MW + Lubbock (remove panhandle limit)			Lower EV adoption scenarion (50% lower)
	Generation	Renewable incentives	PTC/ITC phase out as currently expected	PTC/ITC do not expire	Same as CT	Same as CT	Same as CT
		Renewables - Annual Capacity addition limitations	Wind: 3000 MW Solar: 1500 MW	Same as CT	Same as CT	Wind: 600 MW Solar: 300 MW	Same as CT
		NG price forecast (\$/mmBtu) in 2033 nominal \$	4.5	4.5	6.2	4.5	4.5
Base	Demand	Distributed PV (GW)	1.0	20.0	3.0	1.0	1.0
		Peak (MW) - inclusive of Distributed PV	94,554	89,354	102,410	94,174	102,492
		Energy (GWH) - Inclusive of Distributed PV	537,819	499,287	575,968	537,380	614,043
		Growth rate	1.40%	1.40%	2.20%	1.40%	1.40%
			Current Trends	High Renewable Penetration	High Economic Growth	High Renewable Costs ^	Emerging Technology Scenario *

The final input assumptions used in creating 2018 LTSA study are documented in the following Table.

+ PTC: \$0.023/kWh, PTC amount reduced by 40% and 60% for plants begin construction in 2018 and 2019. Applies to first 10 years of operation. ^ 30% import duties applied on Solar panels (applied as increase in overnight capital cost)

2018 Long-term System Assessment

#### **Load Forecasting**

One key component to any long-term transmission plan is an appropriate forecast of the electric load. Changes in electricity consumption contribute to future transmission needs as do new generation technologies, generator obsolescence, economic, commercial, and policy factors. Transmission plans study the reliable movement of electricity from generation sources to consuming load locations; therefore, planners need to know which resources can provide electricity as well as how much electricity will be required and where. The uncertainty in many of these factors can be significant; as such, load forecasters often prepare several forecasts that reflect different possible futures and circumstances so transmission planners can study load, generation, and transmission needs for those various futures and conditions.

Two different forecasts were created for the years between 2019 and 2033 to support the scenarios included in this study. These forecasts used different values for a set of input variables that were consistent with the scenario-specific assumptions.

#### Forecast Development

The load forecasts combined econometric input and scenario-specific assumptions as input into forecast models to describe the hourly load in the region. Factors considered included certain economic measures (e.g., nonfarm payroll employment, housing stock, population, number of premises) and weather variables (e.g., heating and cooling degree days, temperature, cloud cover, dew point, and wind speed). Detailed documentation on ERCOT's Long-Term Load Forecast can be found on the Long-term load forecast page on the ERCOT website<sup>6</sup>.

#### Load Modeling

ERCOT consists of eight distinct weather zones. Each of these weather zones represents a geographic region within which all areas have similar climatological trends and characteristics. The ERCOT forecast is the sum of all of the weather zone forecasts. A map of weather zones is shown in Figure I.3.

<sup>&</sup>lt;sup>6</sup> http://www.ercot.com/content/wcm/lists/114580/2017\_Long-Term\_Hourly\_Peak\_Demand\_and\_Energy\_Forecast.pdf



Figure I. 3: ERCOT Weather Zones

#### Model Forecasting

These scenario-specific forecasts used models that combine weather, economic data, and calendar variables to capture and project the long-term trends extracted from the historical load data. The models were developed using historical data from 2012 through the summer of 2017.

Premises were separated into three different customer classes for modeling purposes: residential, business, and industrial. The premise count models consider changes in population, housing stock, and non-farm employment. An autoregressive model (AR1) was used for all premise models.

#### Hourly Energy Models

The long-term trend in hourly energy was modeled by estimating a relationship for each of the eight ERCOT weather zones between the dependent variable, hourly energy and the following:

- Month,
- Season,

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Weather Variables,

- Temperature,
- Temperature Squared,
- Temperature Cubed,
- Dew Point,
- Cloud Cover,
- Wind Speed,
- Cooling Degree Days (base 65),
- Heating Degree Days (base 65),
- Lag Cooling Degree Days (1,2, or 3 previous days),
- Lag Heating Degree Days (1,2, or 3 previous days), and
- Lag Temperature (1, 2, and 3, 24, 48, or 72 previous hours).

#### Interactions

- Hour and Day of Week,
- Hour and Temperature,
- Hour and Dew Point,
- Temperature and Dew Point, and,
- Hour and Temperature and Dew Point.
- Number of premises<sup>7</sup>, and
- Non-Farm Employment/Housing Stock/Population

All of the variables listed above are used to identify the best candidates for inclusion in the forecast model and to provide details on the types of variables that were evaluated in the creation of the model. Not every variable listed above was included in each model. Unique models were created for each weather zone to account for the different load characteristics for each area.

#### **Premise Forecast**

Another key input is the forecast for the number of premises in each customer class. Premise forecasts are developed using historical premise count data and various economic variables, such as non-farm employment, housing stock, and population. ERCOT extracted the historical premise data from its internal settlement databases. Since May of 2010, there has been a reasonably close agreement between actual non-farm employment in Texas and Moody's base economic forecast. Given this trend, ERCOT used the Moody's base economic forecast of non-farm employment in these forecasts. Separate premise forecast models were developed for each weather zone. The premises were separated into three different groups for modeling purposes namely, Residential (including street lighting), Business or small commercial, and Industrial (premises that are required by protocol to have an interval data recorder meter).

<sup>&</sup>lt;sup>7</sup> Used in Coast, East, North Central, South, and South Central weather zones.

- Residential Premise Forecast: Residential premise counts were modeled by estimating a relationship for each of the eight ERCOT weather zones between the dependent variable (residential premises) and the following:
  - Housing Stock and
  - Population.
- Business Premise Forecast: Business premise counts were modeled by estimating a relationship for each of the eight ERCOT weather zones between the dependent variable (business premises) and the following:
  - Housing Stock,
  - $\circ$  Population, and
- Non-Farm employment.
- Industrial Premise Forecast: Industrial premise counts were modeled by estimating a relationship for each of the eight ERCOT weather zones between the dependent variable (industrial premises), and the
  - Housing Stock,
  - Population, and
  - Non-Farm employment.

#### Premise Model Issues

During the review process for the previously mentioned premise models, two problems were identified. The first problem, which was noted in the Far West and West weather zones, was that during the historical timeframe used to create the models, there was a significant increase in the number of premises in the middle of 2014. This increase was due to an entity opting into ERCOT's competitive market and due to an expansion of ERCOT's service territory.

The second problem, which affected the North weather zone, was that premise counts were relatively flat, which made it difficult to be modeled using economic data.

As a result of these two problems, premise forecast models were not appropriate for the Far West, West, and North weather zones. For these three weather zones, ERCOT used economic variables as the key driver in the forecasted growth of demand and energy.

#### Weather Forecast

The 2018 LTSA generation expansion and transmission economic analyses used an 8760-hour load forecast. This base load forecast before adjustments for four of the five scenarios was based on the 2009 weather year. These scenarios include the Current Trends, High Renewable Penetration, High Renewable Cost and Emerging Technology. The High Economic Growth scenario used 2011 weather year to represent the higher than normal load forecast. Scenario specific load adjustments were applied based on the input assumptions. These adjustments are described in detail in the next section.

#### Load Forecast Study Adjustments

ERCOT's load forecasts include losses, which were removed before adjusting load because the software packages used for both reliability and economic analyses account for losses separately from the load. Furthermore, scenario-specific load adjustments were also applied.

For instance, distributed solar was assumed to be concentrated in the major load centers and was modeled based on residential (distributed solar) generation profiles. Distributed solar of 1,000 MW was considered in Current Trends, High Renewable Cost and Emerging Technology scenarios. A

3,000 MW distributed solar was assumed to be in the High Economic Growth scenario. The highest amount of distributed solar of 20,000 MW was included in the High Renewable Penetration scenario.

In recent years, west Texas has seen tremendous load growth. This load growth can be attributed to oil and gas related load growth. This current pace of oil and gas related load development in west Texas was assumed to continue through 2033 in the High Economic Growth scenario resulting in higher Far West weather zone.

Furthermore, the 2018 LTSA load forecasts for the High Renewable Penetration scenario assumed modest growth in Energy Efficiency related demand reduction of 3%. Three hundred MW of Energy Efficiency was considered as a starting point based on publicly filed reports by the TSPs.

EV charging patterns for cars, short-haul trucks and buses and long-haul trucks were used to model the effect of EV adoption. Details for EV charging patterns can be found in Chapter 3 of this report.

Also, the load forecasts did not include self-served load. The self-served loads were left unchanged from the reliability and economic base cases while the load forecasts (net of losses) were distributed to all other loads in the cases on a by-weather-zone basis.

#### **Resource Expansion Analysis**

The resource expansion analysis is used to estimate the types and amount of new generation resources to be added, and the existing generation resources to be retired for every scenario. To provide a reference point for the selection of other future scenarios, scenario-development workshop participants created a Current Trends scenario as the first scenario. The primary input assumptions for all scenarios were the capital cost, new technology types, incentives, and wind and solar locations and profiles. The long-term generation expansion concept is depicted in Figure I.4.



Figure I. 4: Long-term Generation Expansion Concept

Trends in capital costs for new expansion technologies generally increased at an assumed GDP growth rate in this analysis except for the wind, utility-scale solar and battery storage technologies which were forecasted to decline rapidly through the early part of the study period. Commodity prices for gas were set as the EIA AEO 2018 High Oil and Gas Resource and Technology Case.

The technologies included for generation expansion in this LTSA were current and advanced gas-fired combined cycles and combustion turbines, solar, geothermal, compressed air energy storage (CAES), Li-ion battery storage, biomass, coal, coal with carbon capture and sequestration (CCS), Integrated Gasification Combined Cycle (IGCC), IGCC with CCS, and nuclear. The solar technology evaluated in the generation expansion process was utility-scale solar dual axis tracking.
Additionally, the 2017 extension<sup>8</sup> of the Production Tax Credit (PTC) and the Investment Tax Credit (ITC) was included in four of the five scenarios for renewable generation. These scenarios include the Current Trends scenario, the High Economic Growth scenario, the High Renewable Cost scenario and the Emerging Technology scenario. For the High Renewable Penetration scenario, the PTC and ITC were not assumed to be phased down or expired throughout the study period.

In 2015, ERCOT procured hourly wind generation patterns based on actual weather data for the previous 17 years (1997-2013). These wind patterns include hourly wind output patterns for 130 hypothetical future wind generation units and were developed using power generation curves consistent with the most recent wind turbine technologies. The 130 profiles were distributed throughout Texas. Each profile is representative of the historical wind output in a specific county if there is existing wind farm in the county. These wind profiles were incorporated in all scenarios.

In 2016, ERCOT procured new hourly solar generation patterns based on actual weather data for the previous 19 years. These patterns contained profiles representative of the west and panhandle Texas counties for two different types of solar technologies: single-axis and dual-axis tracking. Four distributed solar profiles have been developed for four urban load centers including Dallas Fort Worth, Austin, Houston, and San Antonio. ERCOT selected the dual-axis tracking and residential profiles for inclusion in this LTSA.

Additionally, AURORA, an electricity market modeling, forecasting, and analysis tool, was used to determine the timing, approximate location of wind and solar resources, and capacity of new entrants (generating units) likely to participate in the competitive electric energy market along with units that may be economically retired. The objective of some conventional generation expansion model is to minimize total system cost in optimization window. Since generation resource investment is a big and long-term investment, the generation expansion optimization window has to be across multiple years. To make the optimization problem manageable by current computer technology, the size of the optimization problem has to be reduced significantly. Therefore, hourly chronological demand is transformed into slices of the load duration curve based on load levels. Since solar and wind are modeled as hourly chronological profiles and treated as negative load, their generation is grouped and averaged within every load block. You would expect load in some hours after sunset could be similar to load in some hours when the sun is shining, so some night and day hours could be grouped in the same block, averaging solar generation will incorrectly make solar generation available during night hours. The software used makes capacity addition and retirement decisions based on individual generation economics. This approach can be easily segmented and parallelized, so it can directly consider hourly chronology of load, wind and solar generation in the optimization problem.

A significant aspect of the expansion decision process is capital cost recovery. Using the specified capital costs, recovery period, inflation rate, and cost of capital, the model calculated a repayment that was paid in equal installments over the capital recovery period. The inflation rate ensures that units that were added in the future have their capital costs appropriately adjusted for inflation providing consistency with the other specified costs. A summary of this analysis can be found in Appendix II below.

The amount of renewable generation included in the scenarios is partially a result of the use of an hourly system dispatch model to develop the resource expansion plan. This type of model does not

<sup>&</sup>lt;sup>8</sup> <u>https://www.energy.gov/savings/renewable-electricity-production-tax-credit-ptc;</u> <u>https://www.energy.gov/savings/business-energy-investment-tax-credit-itc</u>

simulate intra-hour balancing reserve deployment and the need for commitment of additional resources to limit the impact of variable generation forecasting error consistent with increased levels of renewable generation integration. Separate analysis needs to be conducted to determine the need for additional system flexibility to integrate levels of renewable resources seen in this analysis.

#### **Transmission Expansion Analysis**

Transmission expansion analysis in the LTSA involves evaluating the potential needs for the ERCOT grid under different load and generation assumptions as developed during the load forecasting and generation expansion planning stages. Transmission expansion analysis was conducted for the Current Trends scenario. The Transmission expansion analysis was focused on analyzing congestion on ERCOT's 345-kV and 138-kV network and identifying long-range transmission upgrades and additions to its 345-kV network. These studies included analysis such as 8760-hour production cost model simulation, contingency analysis, and transfer analysis.

ERCOT used the UPLAN NPM model to perform transmission expansion analysis. ERCOT used the final case for the year 2023 from the 2017 RTP reliability and economic analysis as a starting point for the Current Trends scenario. This case was first updated to incorporate the status change to the existing and future generators, which occurred before the start of this study, and the status change to the near-term transmission projects, as well.

For each scenario and each study year, the case was then modified with the generation fleet changes and load adjustments, which resulted from the inputs from the scenario development. ERCOT used the resource profile, including generation retirement, generation addition, and the profile for demand response, as developed in the generation expansion planning process, to model the generation build, for each scenario and each study year. The location of the new generation resources was determined based on the limitations of the technology; certain technologies such as combustion turbines are more flexible and can be built in many areas across the state, whereas the availability of the natural resources limits solar and wind resource locations. Figure I.5 shows the results of generation siting in the Current Trends scenarios considered for transmission expansion analysis. The resources were modeled in the cases at the appropriate buses as outlined in the guidelines from the generation siting methodology. Similarly, generating units were retired consistent with the resource expansion results.



Figure I. 5: Generation Additions and Retirements in 2033 Current Trends Scenario

ERCOT used the 50th-percentile hourly load forecast, in addition to the self-served load, to model the system demand. Effects of distributed solar and energy efficiency were assumed to be included in the load forecasts used in the transmission expansion analysis.

ERCOT analyzed each of the scenario-appropriate base cases created for 2028 and 2033 to determine the potential transmission needs of the system. ERCOT studied NERC TPL-001-4 Planning Events P0, P1, and P7, which included the loss of a generator, a transmission circuit, transformer, or a shunt device. ERCOT's P7 planning events also included the loss of double circuit lines that share towers for more than half a mile. In addition to the above contingencies, ERCOT included generator maintenance outages in this evaluation.

ERCOT evaluated the contingencies at all voltage levels, but mainly addressed violations and congestion on the network connected at 100-kV and above, as the needs to resolve violations and congestion on the 69-kV network were assumed to be addressed through the RTP process and/or

© 2018 ERCOT All rights reserved. other near-term planning processes. To reveal the potential violations and congestion on the 345-kV network, ERCOT added transmission upgrades due to identified local needs to facilitate generation addition and demand growth in the corresponding start cases and did not monitor the 69-kV transmission elements.

Given that all studied scenarios included the addition of large amounts of renewable generation to the far west and northern regions of the ERCOT grid, ERCOT defined transmission interfaces according to the location of the renewable generation and performed appropriate analyses to determine the export limits from the renewable generation for each scenario and each study year.

ERCOT developed long-range transmission solutions to address reliability and congestion needs of the system across the three scenarios. Cost estimates for potential transmission projects used in this study do not reflect routing considerations, such as geographic obstacles, physical constraints, or public preferences. Detailed routing considerations can lead to project cost increases. A summary of this analysis can be found in Appendix II below.

### Appendix II: Scenario results summary

#### **Load Forecasts**



Figure I. 6: Energy and Peak for 2028 across the Five Scenarios





Figure I. 7: Energy and Peak for 2033 across the Five Scenarios

#### **Current Trends**

This scenario is designed to simulate current market conditions extended 15 years into the future. Since the PUCT approved the Lubbock Power & Light integration in to ERCOT in March 2018, the Current Trends scenario included Lubbock Power & Light. A new 2,000 MW DC tie was also included in this scenario. The DC tie was modeled to export renewable generation during high renewable generation periods and import energy during ERCOT peak load hours which was based on a 2015 analysis<sup>9</sup>. Another improvement in the study process was considering transmission availability for new wind and solar resources. The locations of planned wind and solar generation resources in the generation interconnection queue were studied to identify a list of potential counties already represented in the queue. New wind and solar resources in the generation expansion availability into consideration because proposed projects are usually close to available transmission. The transmission availability consideration was found to limit solar resources more than wind because many wind projects were proposed at high quality wind resource locations in the queue.

The generation expansion model added 2,800 MW combined cycle capacity, 12,600 MW utility scale solar capacity and 6,200 MW wind. The total retirements were 3,700 MW. Compared to the Current Trends scenario of 2016 LTSA, potential scarcity conditions during evening time was about the same due to the large amounts of wind and solar resources that were added to the system. More gas generation was added in 2018 LTSA because of the lower gas price projection. More wind was added in the 2018 LTSA because the new DC tie could export some of the wind generation. A summary of the generation expansion results for the Current Trends scenario is shown in Table I.5.

The following two sensitivity cases were evaluated for Current Trends scenario: (1) higher gas prices as in 2018 AEO reference case were assumed in this sensitivity to investigate how gas prices drive capacity expansion; (2) the transmission availability consideration for wind and solar resources was removed to study the impacts of this limit.

In Sensitivity (1), compared to the Current Trends base scenario, the model added 1,750 MW less gas capacity, 900 MW less solar capacity and 4,300 MW more wind capacity as shown in Figure I.8. The high gas price increased the operational cost of gas capacity so less gas capacity was added. On the other side, the higher gas price made coal generation more competitive so there were 3,300 MW less retirements as shown in Figure I.9. The high gas price also increased the energy price so wind generators, which generally have higher capacity factors than solar, became more competitive. As a result, more wind capacity was added.

In Sensitivity (2), the model added 3,750 MW more gas capacity, 2,100 MW more solar and 3,200 MW less wind as shown in Figure I.8. The model retired 3,740 MW more capacity as shown in Figure I.9. The difference between Current Trends base scenario and Sensitivity (2) revealed the transmission availability consideration was limiting solar capacity addition and encouraged wind capacity addition. More capacity was retired because the existing generators received more competition from new solar resources in Sensitivity (2). More gas and solar capacity was added to replace the retired capacity.

 $<sup>\</sup>label{eq:product} $$^9$ http://www.ercot.com/content/wcm/key_documents_lists/113048/3d_45624_Exhibit_EW-2_SCT_Economic_Evaluation_Report_02_23_16.pdf$ 

Description	Units	2,019	2,023	2,028	2,033
CC Adds	MW	1,000	1,000	-	750
CT Adds	MW	-	-	-	
Coal Adds	MW	-	-	-	-
Nuclear Adds	MW	-	-	-	-
Storage Adds	MW	-	-	-	-
Solar Adds	MW	1,500	6,000	5,100	100
Wind Adds	MW	3,000	3,300	100	-
Annual Capacity Additions	MW	5,500	10,300	5,200	850
Cumulative Capacity Additions	MW	5,500	15,800	21,000	21,850
Economic Retirements	MW	-	3,705	-	-
Cumulative Economic Retirements	MW	-	3,705	3,705	3,705
Reserve Margin	%	12	11	8	3
Coincident Peak	MW	78,203	83,544	89,157	94,554
Annual Energy	GWhs	423,043	460,622	501,443	537,819
Average LMP	\$/MWh	33	38	51	71
Natural Gas Price	\$/mmbtu	3	3	4	4
Average Market Heat Rate	MMbtu/MWh	10	11	12	16
Natural Gas Generation	%	60	59	56	59
Coal Generation	%	5	3	5	5
Wind Generation	%	22	21	20	18
Solar Generation	%	3	7	10	9
Scarcity Hours	HRS	-	2	7	21
Unserved Energy	GWhs	-	1	12	35

# Table I. 4: Generation Expansion Results for Current Trends Scenario



Figure I. 8: Capacity Addition Difference between Current Trends Scenario and Its Sensitivity Cases



Figure I. 9: Capacity Retirement Difference between Current Trends Scenario and Its Sensitivity Cases

#### **Transmission Expansion Analysis Results**

As described in Appendix I, ERCOT used the UPLAN NPM model to perform transmission expansion analysis. Any recently approved RPG projects, projects recommended in the 2018 Regional Transmission Plan study and local 138-kV upgrades and additions were included in the start case. Figures I.10 and I.11 show a map of Texas with the top congested elements connected at levels 100-kV and higher for study years 2028 and 2033. The size of the bubbles on the chart indicate the amount of annual congestion rent for the study year. The location of the bubbles on this chart show the location of the constrained element. Several large, inter-regional transmission upgrades were evaluated using ERCOT's economic criteria. Any transmission upgrades or additions that provided enough production cost savings while addressing reliability and economic needs of the system were included in the final LTSA transmission plan. Figure I.12 and I.13 show the remaining congestion on the system. While much of the original congestion across the system has been addressed with the solutions identified in Table I.6 below, the system continued to see a need for further evaluations in the Dallas-Fort Worth and Houston areas.



Figure I. 10: Top Initial Congested Elements in 2028 for Current Trends Scenario



Figure I. 11: Top Initial Congested Elements in 2033 for Current Trends Scenario

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Figure I. 12: Top Final Congested Elements in 2028 for Current Trends Scenario





Figure I. 13: Top Final Congested Elements in 2033 for Current Trends Scenario

Figure I. 14: Transmission Upgrades and Additions

Index	Projects	In service date
1	Oklaunion to Jacksboro new 345-kV line	2028
2	Odessa to Bearkat new 345-kV line	2028
3	Lubbock Loop (North to New Oliver new 345-kV line and Long Draw to Grassland 345-kV line upgrade)	2028
	Northwest Austin Metro new 345-kV line and 345/138-kV transformer	2028
5	Northwest Dallas-Fort Worth new 345-kV line	2028
6	Faraday to Morgan Creek new 345-kV line	2028
7	Long Draw to Dermott new 345-kV line	2028
8	West Texas to San Antonio new 345-kV line	2028
9	Bergheim 345/138-kV transformer upgrade	2028
10	Odessa to Moss new 345-kV line	2033

### **High Economic Growth**

This scenario was designed to simulate high population and economic growth from all sectors of the economy. It also assumed sustained increase in oil and gas loads in West Texas along with growth in LNG terminals and the domestic gas price was projected to be higher than the Current Trends scenario since the LNG would export some of the gas and there should be high demand for gas due to economic boom.

The generation expansion model added 2,400 MW more solar capacity, 1,900 MW less wind capacity and didn't retire any existing units. The net capacity addition was 4,200 MW more than the Current Trends scenario though the peak load in 2033 was 7,900 MW higher than the Current Trends scenario. Therefore, there were more potential scarcity hours than the Current Trends scenario and coal generation supplied around 19% of demand while it only served less than 5% of demand in the Current Trends scenario are summarized in Table I.7.

Description	Units	2019	2023	2028	2033
CC Adds	MW	-		750	2,000
CT Adds	MW	-	-	-	
Coal Adds	MW	-	-	-	-
Nuclear Adds	MW	-	-	-	-
Recip Adds	MW	-	-	-	-
Storage Adds	MW	-	-	20	-
Solar Adds	MW	1,500	6,000	6,900	700
Wind Adds	MW	2,100	2,000	400	-
Annual Capacity Additions	MW	3,600	8,000	8,070	2,700
Cumulative Capacity Additions	MW	3,600	11,600	19,670	22,370
Economic Retirements	MW	-	-	-	-
Cumulative Economic Retirements	MW	-	-	-	-
Reserve Margin	%	5.0	6.3	5.8	0.5
Coincident Peak	MW	82,534	88,636	94,912	102,410
Annual Energy	GWhs	440,268	481,891	530,649	575,968
Average LMP	\$/MWh	57.68	37.25	59.44	125.16
Natural Gas Price	\$/mmbtu	3.55	4.42	5.42	6.15
Average Market Heat Rate	MMbtu/MWh	16.25	8.43	10.97	20.35
Natural Gas Generation	%	49.4	44.0	42.8	46.9
Coal Generation	%	16.9	20.0	19.6	18.4
Wind Generation	%	21.2	20.8	19.3	17.8
Solar Generation	%	2.4	6.4	9.9	9.5
Scarcity Hours	HRS	27.0	-	13.0	69.0
Unserved Energy	GWhs	35.1	-	27.0	164.6

#### Table I. 6: Generation Expansion Results for High Economic Growth Scenario

#### **High Renewable Penetration**

This scenario was designed to include a lot more renewable generation by assuming 20,000 MW of distributed solar capacity in the system based on stakeholder inputs. The PTC and ITC were not assumed to be phased down or expired throughout the study period.

The generation expansion model added 2,000 MW combined cycle capacity, 11,900 MW utility scale solar capacity and 8,600 MW utility scale wind capacity. Total retirements were 5,600 MW. Compared to the Current Trends scenario, the model added 750 MW less combined cycle capacity and 2,200 MW more wind capacity. The total solar capacity was 19,200 MW more than the Current Trends scenario though the generation expansion model added 800 MW less utility scale solar capacity. More renewable and less gas capacity additions were because of higher renewable PTC/ITC and carbon price assumptions than in the Current Trends scenario. A summary of the generation expansion results for the High Renewable Penetration scenario is shown in Table I.8.

Table 1. 7: Generation Expansion Results for High Renewable Penetration Scenario					
Description	Units	2019	2023	2028	2033
CC Adds	MW	1,000	-	-	1,000
CT Adds	MW	-	-	-	
Coal Adds	MW	-	-	-	-
Nuclear Adds	MW	-	-	-	-
Storage Adds	MW	-	-	-	-
Solar Adds	MW	1,500	6,000	4,400	-
Wind Adds	MW	3,000	5,600	-	-
Annual Capacity Additions	MW	5,500	11,600	4,400	1,000
Cumulative Capacity Additions	MW	5,500	17,100	21,500	22,500
Economic Retirements	MW	-	5,610	-	-
Cumulative Economic Retirements	MW	-	5,610	5,610	5,610
Reserve Margin	%	13.0	11.6	10.0	5.3
Coincident Peak	MW	77,624	80,415	84,642	89,355
Annual Energy	GWhs	420,875	446,760	475,198	499,287
Average LMP	\$/MWh	30.52	31.62	40.44	75.93
Natural Gas Price	\$/mmbtu	3.25	3.32	4.18	4.48
Average Market Heat Rate	MMbtu/MWh	9.39	9.52	9.67	16.95
Natural Gas Generation	%	59.2	55.5	52.5	54.2
Coal Generation	%	4.8	2.9	5.3	6.0
Wind Generation	%	22.7	25.0	23.6	22.3
Solar Generation	%	2.6	6.8	9.2	8.8
Scarcity Hours	HRS	-	-	2.0	32.0
Unserved Energy	GWhs	-	-	6.7	46.2

## Table I. 7: Generation Expansion Results for High Renewable Penetration Scenario

Since Lubbock Power & Light integration has been approved by Public Utility Commission of Texas and its integration will potentially increase the Panhandle interface transfer capability, a sensitivity case including Lubbock Power & Light system and removing the Panhandle interface limits was created to investigate how Lubbock Power & Light integration would change generation expansion. Another sensitivity case was developed by adding another constraint on the top of the first sensitivity. The constraint was the transmission availability consideration for new wind and solar resources. An

obvious impact was more wind and solar capacity was added in Panhandle because the Panhandle interface limits were removed as shown in Figure I.15. For the whole ERCOT system, more wind and less solar capacity was added with the transmission availability consideration, as shown in Figure I.16, because the transmission availability consideration was limiting solar resources as expected. Since the transmission availability consideration limited solar resources, the existing generators had less competition resulting in less retirements as shown in Figure I.17.



Figure I. 15: Comparison for Capacity Addition in Panhandle Region across High Renewable Penetration Scenario and Its Sensitivity Cases



Figure I. 16: Capacity Addition Comparison across High Renewable Penetration Scenario and Its Sensitivity Cases



Figure I. 17: Retirement Comparison across High Renewable Penetration Scenario and Its Sensitivity Cases

### **High Renewable Cost**

This scenario is designed to simulate a low renewable penetration condition. The solar capital cost was assumed to be higher than the other scenarios. The annual wind and solar capacity addition limits were lowered to 600 MW and 300 MW, respectively.

The model added 3,900 MW solar capacity, 300 MW wind capacity and 7,000 MW combined cycle capacity. High combined cycle capacity addition mitigated the evening scarcity issue. There were 9 potential scarcity hours in 2033 with 11,200 MW net installed capacity addition. The generation expansion results of the High Renewable Cost scenario are summarized in Table I.9.

Description	Units	2019	2023	2028	2033
CC Adds	MW	-	2,000	3,000	2,000
CT Adds	MW	-	-	-	
Coal Adds	MW	-	-	-	-
Nuclear Adds	MW	-	-	-	-
Storage Adds	MW	-	-	-	-
Solar Adds	MW	300	1,200	1,500	900
Wind Adds	MW	-	-	300	-
Annual Capacity Additions	MW	300	3,200	4,800	2,900
Cumulative Capacity Additions	MW	300	3,500	8,300	11,200
Economic Retirements	MW	-	-	-	-
Cumulative Economic Retirements	MW	-	-	-	-
Reserve Margin	%	9.2	9.0	6.8	3.6
Coincident Peak	MW	78,203	83,164	88,777	94,174
Annual Energy	GWhs	423,043	459,192	500,507	537,380
Average LMP	\$/MWh	26.63	28.54	43.39	57.47
Natural Gas Price	\$/mmbtu	3.25	3.32	4.18	4.48
Average Market Heat Rate	MMbtu/MWh	8.19	8.60	10.38	12.83
Natural Gas Generation	%	54.8	59.0	62.4	63.9
Coal Generation	%	12.8	10.0	7.5	8.0
Wind Generation	%	20.1	18.6	17.4	16.2
Solar Generation	%	1.6	2.7	3.4	3.7
Scarcity Hours	HRS	-	-	1.0	9.0
Unserved Energy	GWhs	-	-	0.3	4.7

### **Emerging Technologies**

The focus of this scenario was to simulate the impacts of EV adoption. Transportation electrification was assumed to start slowly but grow exponentially after reaching a certain level when charging facilities become more accessible. The adoption rates of different type of vehicles are shown in Figures I.18, 19 and 20. A summary of the generation expansion results for the Emerging Technology scenario is shown in Table I.10.



Figure I. 18: Adoption of Electric Cars during 2019-2013



Figure I. 19: Adoption of Electric Long-haul Trucks during 2019-2013



Figure I. 20: Adoption of Electric Short Haul/Buses during 2019-2013

Description	Units	2019	2023	2028	2033
CC Adds	MW	-	3,000	3,000	10,000
CT Adds	MW	-	-	-	
Coal Adds	MW	-	-	-	-
Nuclear Adds	MW	-	-	-	-
Recip Adds	MW	-	-	-	-
Storage Adds	MW	-	-	-	-
Solar Adds	MW	1,500	5,000	1,300	-
Wind Adds	MW	2,700	1,500	300	-
Annual Capacity Additions	MW	4,200	9,500	4,600	10,000
Cumulative Capacity Additions	MW	4,200	13,700	18,300	28,300
Economic Retirements	MW	-	-	-	-
Cumulative Economic Retirements	MW	-	-	-	-
Reserve Margin	%	12.9	19.3	14.7	11.3
Coincident Peak	MW	78,235	83,832	90,740	102,492
Annual Energy	GWhs	423,359	465,059	524,263	614,043
Average LMP	\$/MWh	33.60	35.44	43.30	59.64
Natural Gas Price	\$/mmbtu	3.25	3.32	4.18	4.48
Average Market Heat Rate	MMbtu/MWh	10.34	10.67	10.36	13.31
Natural Gas Generation	%	58.8	59.1	58.8	64.5
Coal Generation	%	5.4	3.7	6.6	6.5
Wind Generation	%	22.5	21.7	19.6	16.7
Solar Generation	%	2.6	6.0	6.2	5.3
Scarcity Hours	HRS	-	-	-	11.0
Unserved Energy	GWhs	-	-	-	19.6

# Table I. 9: Generation Expansion Results for Emerging Technology Scenario

# Appendix III: Generation Siting Methodology

Generation siting methodology is included in a document attached with the report